WEST VIRGINIA LEGISLATURE

REGULAR SESSION, 1961

ENROLLED SENATE BILL NO.4 (By M PASSED 1961 In Effect assage

Filed in Office of the Secretary of State of Wast Virginia March 11, 196 BURDE JOE F. SECRETARY OF STATE

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ENROLLED

COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 146

(Originating in the Committee on the Judiciary)

[Passed March 4, 1961; in effect ninety days from passage.]

AN ACT to repeal article one-c, chapter twenty-nine of the code of West Virginia, one thousand nine hundred thirtyone, as amended, and to enact in lieu thereof a new article designated article one-c, relating to the "Interstate Commission on the Potomac River Basin", and the revision of the interstate compact on the Potomac river basin.

Be it enacted by the Legislature of West Virginia:

That article one-c, chapter twenty-nine of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be repealed, and that a new article one-c be enacted in lieu thereof, to read as follows:

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Article 1-C. Interstate Commission on the Potomac River Basin.

Section 1. Creation of Commission; Members; Terms; 2 Compact with Other Political Units.—There is hereby created a commission consisting of three members, to 3 act jointly with commissioners appointed for like purposes 4 by the commonwealths of Pennsylvania and Virginia, the 5 state of Maryland, and the District of Columbia, and an 6 additional three members to be appointed by the president 7 8 of the United States, and which, together with the other commissioners appointed as hereinbefore mentioned, 9 10 shall constitute and be known as the "Interstate Commission on the Potomac River Basin". The said commission 11 of the state of West Virginia shall consist of three mem-12 bers. The governor, by and with the advice and consent 13 of the senate, shall appoint two persons as two of such 14 15 commissioners, each of whom shall be a resident and citizen of this state. The terms of one of the said two 16 17 commissioners first appointed shall be three years and of the other shall be six years; and their successors shall be 18 19 appointed by the governor, by and with the advice and consent of the senate, for terms of six years each. Each 20

21 commissioner shall hold office until his successor shall be 22 appointed and qualified. Vacancies occurring in the of-23 fice of any such commissioner for any reason or cause 24 shall be filled by appointment by the governor, by and 25 with the advice and consent of the senate, for the unex-26 pired term. The third commissioner from this state shall 27 be the commissioner of health, ex officio, and the term 28 of any such ex officio commissioner shall terminate at the 29 time he ceases to hold said office of commissioner of 30 health, and his successor as a commissioner shall be his 31 successor as said commissioner of health. Said ex officio 32 commissioner may delegate, from time to time, to any 33 deputy or other subordinate in his department or office, 34 the power to be present and participate, including voting, 35 as his representative or substitute at any meeting of or 36 hearing by or other proceeding of the commission. The 37 term of each of the initial three members shall begin at the date of the appointment of the two appointive com-38 39 missioners, provided the compact hereinafter referred to shall then have gone into effect, in accordance with 40 article six thereof, otherwise to begin upon the date 41

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42 said compact shall become effective, in accordance with43 said article six.

44 Any commissioner may be removed from office by the 45 governor.

46 The governor of the state of West Virginia is hereby 47 authorized and directed to execute a compact on behalf 48 of the state of West Virginia, with the other states and 49 the district hereinabove referred to, who may by their 50 legislative bodies so authorize a compact in form sub-51 stantially as follows:

52 A COMPACT

53 WHEREAS, it is recognized that abatement of existing 54 pollution and the control of future pollution of interstate 55 streams can best be promoted through a joint agency 56 representing the several states located wholly or in part 57 within the area drained by any such interstate streams; 58 and

59 WHEREAS, the congress of the United States has given 60 its consent to the states of Maryland and West Virginia, 61 the commonwealths of Pennsylvania and Virginia, and 62 the District of Columbia to enter into a compact providing

5 [Enr. Com. Sub. for S. B. No. 146 63 for the creation of a conservancy district to consist of the 64 drainage basin of the Potomac river and the main and tributary streams therein, for "the purpose of regulating, 65 66 controlling, preventing, or otherwise rendering unobjec-67 tionable and harmless the pollution of the waters of said 68 Potomac drainage area by sewage and industrial and other wastes"; and 69

70 WHEREAS, the regulation, control and prevention of pollution is directly affected by the quantities of water 71 72 in said streams and the uses to which such water may be 73 put, thereby requiring integration and coordination of the 74 planning for the development and use of the water and 75 associated land resources through cooperation with, and support and coordination of, the activities of federal, state, 76 local and private agencies, groups, and interests con-77 cerned with the development, utilization and conservation 78 of the water and associated land resources of the said 79 80 conservancy district;

Now, therefore, the states of Maryland and West Virginia, the commonwealths of Pennsylvania and Virginia, and the District of Columbia, hereinafter designated

signatory bodies, do hereby create the Potomac valley conservancy district, hereinafter designated the conservancy district, comprising all of the area drained by the Potomac river and its tributaries; and also, do hereby create, as an agency of each signatory body, the interstate commission on the Potomac river basin, hereinafter designated the commission, under the articles of organization as set forth below.

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ARTICLE I

93 The interstate commission on the Potomac river basin 94 shall consist of three members from each signatory body 95 and three members appointed by the president of the 96 United States. Said commissioners, other than those ap-97 pointed by the president, shall be chosen in a manner and 98 for the terms provided by law of the signatory body from 99 which they are appointed and shall serve without compensation from the commission but shall be paid by the com-100 101 mission their actual expenses incurred and incident to the performance of their duties. 102

103 (A). The commission shall meet and organize within104 thirty days after the effective date of this compact, shall

elect from its number a chairman and vice chairman, shall
adopt suitable bylaws, shall make, adopt and promulgate
such rules and regulations as are necessary for its management and control, and shall adopt a seal.

109 (B). The commission shall appoint, and at its pleasure, 110 remove or discharge such officers and legal, engineering, clerical, expert and other assistants as may be required 111 112 to carry the provisions of this compact into effect, and shall determine their qualifications and fix their duties 113 114 and compensation. Such personnel as may be employed 115 shall be employed without regard to any civil service or 116 other similar requirements for employees of any of the signatory bodies. The commission may maintain one or 117 more offices for the transaction of its business and may 118 119 meet at any time within the area of the signatory bodies. 120 (C). The commission shall keep accurate accounts of 121 all receipts and disbursements and shall make an annual report thereof and shall in such report set forth in detail 122 the operations and transactions conducted by it pursuant 123 124 to this compact. The commission, however, shall not 125 incur any obligations for administrative or other expenses

126 prior to the making of appropriations adequate to meet 127 the same nor shall it in any way pledge the credit of any 128 of the signatory bodies. Each of the signatory bodies 129 reserves the right to make at any time an examination 130 and audit of the accounts of the commission.

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(D). A quorum of the commission shall, for the transaction of business, the exercise of any powers, or the performance of any duties, consist of at least six members of the commission who shall represent at least a majority of the signatory bodies: *Provided, however*, That no action of the commission relating to policy or stream classification or standards shall be binding on any one of the signatory bodies unless at least two of the commissioners from such signatory body shall vote in favor thereof.

. 141 ARTICLE II

142 The commission shall have the power:

143 (A). To collect, analyze, interpret, coordinate, tabu144 late, summarize and distribute technical and other data
145 relative to, and to conduct studies, sponsor research and

9 [Enr. Com. Sub. for S. B. No. 146 146 prepare reports on, pollution and other water problems 147 of the conservancy district.

148 (B). To cooperate with the legislative and adminis-149 trative agencies of the signatory bodies, or the equivalent thereof, and with other commissions and federal, local 150 151 governmental and non-governmental agencies, organiza-152 tions, groups and persons for the purpose of promoting 153 uniform laws, rules or regulations for the abatement and control of pollution of streams and the utilization, con-154 servation and development of the water and associated 155 156 land resources in the said conservancy district.

157 (C). To disseminate to the public information in rela-158 tion to stream pollution problems and the utilization, 159 conservation and development of the water and associated 160 land resources of the conservancy district and on the 161 aims, views, purposes and recommendations of the com-162 mission in relation thereto.

(D). To cooperate with, assist, and provide liaison for
and among, public and non-public agencies and organizations concerned with pollution and other water problems
in the formulation and coordination of plans, programs

and other activities relating to stream pollution or to the
utilization, conservation or development of water or associated land resources, and to sponsor cooperative action
in connection with the foregoing.

171 (E). In its discretion and at any time during or after 172 the formulation thereof, to review and to comment upon 173 any plan or program of any public or private agency or 174 organization relating to stream pollution or the utilization, 175 conservation or development of water or associated land 176 resources.

(F) (1). To make, and, if needful from time to time, revise and to recommend to the signatory bodies, reasonable minimum standards for the treatment of sewage and industrial or other wastes now discharged or to be discharged in the future to the streams of the conservancy district, and also for cleanliness of the various streams in the conservancy district.

184 (2). To establish reasonable physical, chemical and
185 bacteriological standards of water quality satisfactory
186 for various classifications of use. It is agreed that each
187 of the signatory bodies through appropriate agencies will

188 prepare a classification of its interstate waters in the 189 district in entirety or by portions according to present 190 and proposed highest use, and for this purpose technical 191 experts employed by appropriate state water pollution control agencies are authorized to confer on questions 192 193 relating to classification of interstate waters affecting two 194 or more states. Each signatory body agrees to submit its classification of its interstate waters to the commission 195 196 with its recommendations thereon.

197 The commission shall review such classification and 198 recommendations and accept or return the same with its 199 comments. In the event of return, the signatory body 200 will consider the comments of the commission and re-201 submit the classification proposal, with or without amend-202 ment, with any additional comments for further action 203 by the commission.

It is agreed that after acceptance of such classification, the signatory body through its appropriate state water pollution control agencies will work to establish programs of treatment of sewage and industrial wastes which will meet or exceed standards established by the commission

209 for classified waters. The commission may from time 210 to time make such changes in definitions of classifications 211 and in standards as may be required by changed condi-212 tions or as may be necessary for uniformity and in a 213 manner similar to that in which these standards and 214 classifications were originally established.

215 It is recognized, owing to such variable factors as location, size, character and flow and the many varied uses of 216 217 the waters subject to the terms of this compact, that no 218 single standard of sewage and waste treatment and no 219 single standard of quality of receiving waters is practical 220 and that the degree of treatment of sewage and industrial 221 wastes should take into account the classification of the 222 receiving waters according to present and proposed 223 highest use, such as for drinking water supply, bathing 224 and other recreational purposes, maintenance and propa-225 gation of fish life, industrial and agricultural uses, navi-226 gation and disposal of wastes.

227 ARTICLE III

For the purpose of dealing with the problems of pollution and of water and associated land resources in specific

areas which directly affect two or more, but not all, 230 231 signatory bodies, the commission may establish sections 232 of the commission consisting of the commissioners from 233 such affected signatory bodies: Provided, however, That 234 no signatory body may be excluded from any section in 235 which it wishes to participate. The commissioners ap-236 pointed by the president of the United States may par-237 ticipate in any section. The commission shall designate, 238 and from time to time may change, the geographical area 239 with respect to which each section shall function. Each 240 section shall, to such extent as the commission may from 241 time to time authorize, have authority to exercise and perform with respect to its designated geographical area 242 243 any power or function vested in the commission, and in 244 addition may exercise such other powers and perform 245 such functions as may be vested in such section by the laws of any signatory body or by the laws of the United 246 247 States. The exercise or performance by a section of any 248 power or function vested in the commission may be 249 financed by the commission, but the exercise or per-250 formance of powers or functions vested solely in a section

251 shall be financed through funds provided in advance by252 the bodies, including the United States, participating in253 such section.

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ARTICLE IV

The moneys necessary to finance the commission in the administration of its business in the conservancy district shall be provided through appropriations from the signatory bodies and the United States, in the manner prescribed by the laws of the several signatory bodies and of the United States, and in amounts as follows:

The pro rata contribution shall be based on such factors as population; the amount of industrial and domestic pollution; and a flat service charge; as shall be determined from time to time by the commission, subject, however, to the approval, ratification and appropriation of such contribution by the several signatory bodies.

267 ARTICLE V

268 Pursuant to the aims and purposes of this compact, the269 signatory bodies mutually agree:

270 1. Faithful cooperation in the abatement of existing271 pollution and the prevention of future pollution in the

15 [Enr. Com. Sub. for S. B. No. 146 272 streams of the conservancy district and in planning for 273 the utilization, conservation and development of the 274 water and associated land resources thereof.

275 2. The enactment of adequate and, insofar as is prac276 ticable, uniform legislation for the abatement and control
277 of pollution and control and use of such streams.

278 3. The appropriation of biennial sums on the propor-279 tionate basis as set forth in article four.

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ARTICLE VI

281 This compact shall become effective immediately after 282 it shall have been ratified by the majority of the legis-283 lature of the states of Maryland and West Virginia, the commonwealths of Pennsylvania and Virginia, and by 284 285 the commissioners of the District of Columbia, and approval by the Congress of the United States: Provided, 286 287 however, That this compact shall not be effective as to any signatory body until ratified thereby. 288

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ARTICLE VII

290 Any signatory body may, by legislative action, after 291 one year's notice to the commission, withdraw from this 292 compact.

Sec. 2. Appointment of Alternates.—The governor, by 2 and with the consent of the senate, shall appoint an 3 alternate member for the two members of the commission 4 who are not ex officio, and each alternate shall have power 5 to act in the absence of the person for whom he is alter-6 nate. The governor shall appoint the first alternates 7 hereunder on or before July first, one thousand nine 8 hundred forty-nine, the term of each alternate to run 9 concurrently with the term of the member for whom 10 he is alternate.

Sec. 3. Expenses of Commission; Appropriation; Offi-2 cers and Employees; Meetings.—The commissioners shall 3 be reimbursed, out of moneys appropriated for such purposes, all sums which they necessarily shall expend in the 4 discharge of their duties as members of such commission. 5 6 There shall be appropriated to the commission out of any moneys in the state treasury unexpended and avail-7 able therefor, and not otherwise appropriated, such sums 8 as may be necessary for the uses and purposes of the com-9 mission in carrying out the provisions of this article and 10 the payment of the proper proportion of the state of West 11

17 [Enr. Com. Sub. for S. B. No. 146 12. Virginia of the expenses of the "Interstate Commission on 13 the Potomac River Basin", in accordance with article four 14 of said compact. To this is a size of the second state of the said of the s 15 In The commission shall elect from its membership a chairman and may also select a secretary who need not be a 16 17 member. The commission may employ such assistants as 18 it may deem necessarily required, and the duties of such 19 assistants shall be prescribed and their compensation 20 fixed by the commission and paid out of the state treasury 21 out of funds appropriated for such purposes upon the requisition of said commission. 22

The commission shall meet at such times and places as
agreed upon by the commissioners or upon call of its
chairman.

Sec. 4. Effective Date.—This act shall become effective
2 upon the adoption of substantially similar amendments
3 to the interstate compact by each of the signatory states
4 to the compact, and upon the approval of the amendments
5 to the compact by the congress of the United States.

Sec. 5. *Restrictions.*—Neither the governor of the state 2 of West Virginia nor any member of the commission afore-

3 said, representing the state of West Virginia, shall consent
4 to the construction of any dam, whether in the state of
5 West Virginia, or without this state, which shall flood
6 lands in this state, without the express consent of the
7 legislature.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Orcea Chairman Senate Committee Chairman House Committee Originated in the Senate. Takes effect passage. Clerk of the Senate Clerk of the House of Delegates towardh President of the Senate Speaker House of Delegates __ this the _____ The within Opport

day of March ., 1961. Governor

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